



VOLUNTEER ADVISORY COMMITTEE MEETING

ROSEBUD BATTLEFIELD STATE PARK
JANUARY 17, 2007



WELCOME

- FWP Planning Team
 - Sue Dalbey, State Parks Planner-Project Lead
 - John Little, Region 7 Parks Manager
 - Bob Peterson, Park Manager
- Team Role:
 - Provide content information
 - Act as resources,
 - Help with meeting logistics



WELCOME

- Peaks to Plains Team
 - Jolene Rieck, Project Team Leader
 - Ann L. Clancy, Ph.D., Facilitator
 - Ann Kooistra-Manning, Cultural Resource Consultant
 - Paul Burley, Environmental Engineer
 - Jeremiah Udem, Assistant Planner
- Team Role:
 - Gather & collate stakeholder data
 - Design, facilitate & document meetings



APPRECIATIVE PLANNING PROCESS

Focuses on the positive:

- As a springboard (energizer) for the future: the more positive feeling that is generated, the greater the capacity for change
- To carry what works well into the future





APPRECIATIVE APPROACH

■ Problem Solving

- Identify problem
- Analyze causes
- Brainstorm possible solutions
- Develop plan

■ The Park is a problem to be solved



■ Appreciative Planning

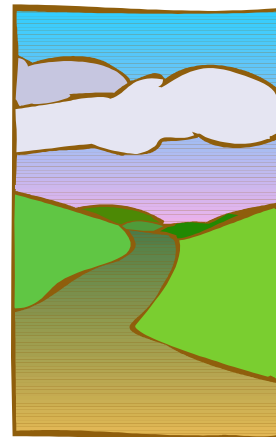
- Appreciate "what gives life"
- Envision "what might be"
- Design "what will be"
- Develop plan

■ The Park is a solution to be embraced



APPRECIATIVE PHASES

- Appreciating What Gives Life to the Park
- Envisioning a Successful Future for the Park
- Designing a Future: Shared Priorities & Goals
- First Steps: Develop a Park Management Plan





ART OF THE QUESTION

- What do we need to fix?
- What's wrong with the Park?
- Why can't we seem to agree?
- Why can't we seem to solve our problems?
- What possibilities haven't we thought of?
- What are we doing right? What's working?
- What opportunities can we take advantage of?
- What solutions would have all stakeholders win?



VAC MEETING PURPOSE

- To launch the Volunteer Advisory Committee of the Rosebud Battlefield Management planning process in its mission of providing stakeholder input and feedback to Fish, Wildlife & Parks as guardian and steward of the Park.





VAC MEETING OUTCOMES

- Accept the charter of the VAC
- Recognize some common ground regarding what members most care about the Park
- Clarify member expectations, roles and responsibilities
- Determine who else should be on the Committee (if needed)



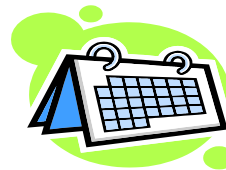
MEETING OUTCOMES

- Generate ideas on how to best solicit feedback from interested groups and the general public
- Provide feedback on survey questions
- Get to know one another better



MEETING AGENDA

- Why We're Here: Purpose & Current Status of the Planning Process, VAC Charter
- Appreciative Stories about Rosebud
- Clarifying Member Expectations, Roles & Responsibilities
- Moving Forward: Next Steps of the Process
- Draft Survey Questions
- Next Meeting Agenda
- Meeting Evaluation



MEETING GUIDELINES

- Turn off cell phones/vibrate
- Respect each other's perspectives
- Actively listen to one another
- Participate and share your thoughts
- Work for the greatest good of Rosebud Battlefield State Park





BACKGROUND: PURPOSE & PLANNING PROCESS

- Overview of Montana State Parks
- Rosebud Battlefield State Park Current Operations
- Activities at the Park
- Planning Process
- Volunteer Advisory Committee: who, roles, commitment, charter
- Planning for the future to protect and share the past



State Parks Historical Perspective

- **1939**
 - First State Park created by Legislature: Lewis & Clark Caverns
- **1965**
 - State Parks to Fish & Game Department
- **1989**
 - 60 parks
 - Fee System initiated – support low
 - System in crisis – State Park Futures Committee created





State Parks Historical Perspective

1993

- 41 Parks

2002

- 42 Parks (Added Travelers' Rest)

2004

- 50 Parks Free for Montana Residents (SB 336)
- Counted Flathead Lake parks individually (not 1)
- Added Brush Lake – first park in NE MT
- Added Tower Rock

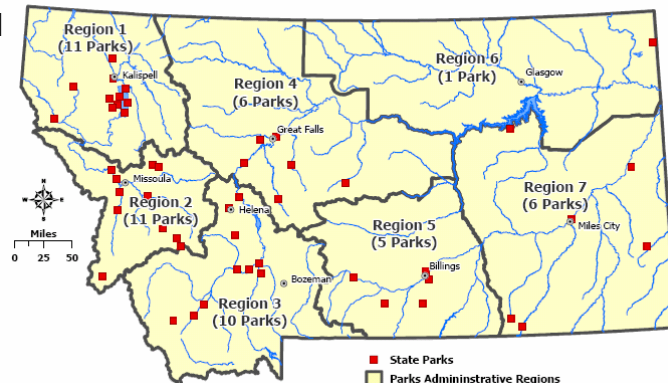


Montana State Parks Programs

50 PARKS

- Recreation Parks
- Historic/Cultural Parks
- Natural Parks

State Parks by Region





Mission Statement:

*The mission of the Montana State Park system is to **preserve, enhance, and interpret** a diverse representation of Montana's most outstanding **natural, cultural/historic, and recreational resources**, for the **personal, social, and economic benefit** of present and future generations.*



Montana State Parks Programs

- Fishing Access Sites
 - 316 Sites
- Grant Programs
 - Land and Water Conservation fund (LWCF)
 - Motor Boat Facility Program
 - Off Highway Vehicle Program
 - Recreational Trails Program
 - Snowmobile Program



State Parks Facts

- Largest: Makoshika (11,531 acres)
- Smallest: Granite (1 building)
- 34,626 acres of parks
- 1.85 million visitors in 2006

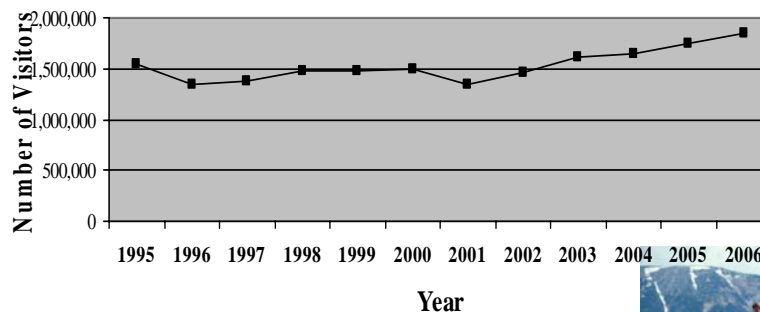
Most Popular State Park Activities

- Learning about Montana history
- Fishing
- Boating
- Picnicking
- Camping
- Wildlife viewing

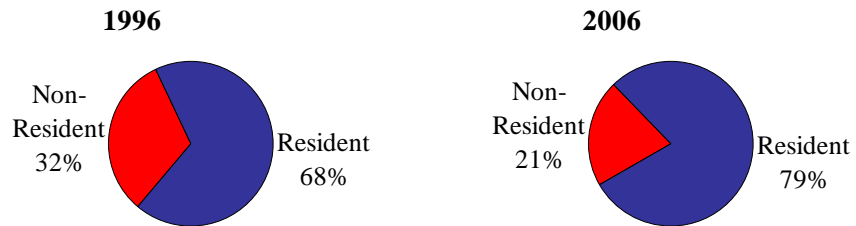


Montana State Parks Visitation

Statewide Parks Visitation 1995-2006



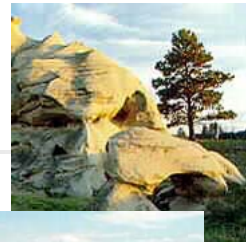
Montana State Parks Resident - Non-Resident Visitation



FWP Region 7 Headquarters: Miles City

- State Parks
 - Hell Creek
 - Makoshika
 - Medicine Rocks
 - Pirogue Island
 - Rosebud Battlefield
 - Tongue River Reservoir

Fishing Access Sites: 21





Rosebud Battlefield State Park



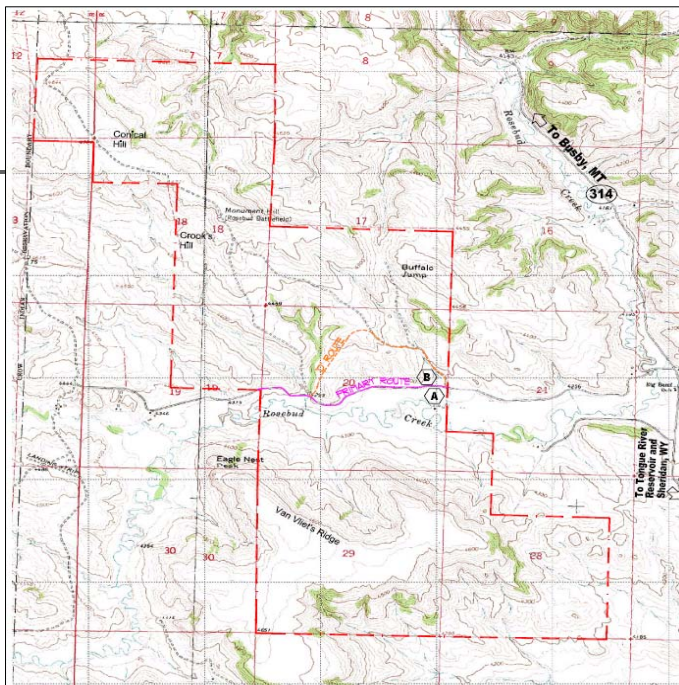
Rosebud Battlefield State Park





Purchased
1978

3,052
Acres



Facilities

Interpretive area

Various markers



Facilities




Kobold home



Current seasonal housing

Rosebud Battlefield State Park Operations

- Park Hours
 - Open year round, 24 hours a day
- User Fees
 - Free with Montana registered vehicle
 - Donations accepted
- Visitation
 - Estimated 7,500 annually



Rosebud Battlefield State Park Operations

- 0.85 FTE includes .52 FTE on the ground maintenance, visitor services & park ranger; .33 FTE in park management
- Operations Budget
 - \$17,761 to cover supplies, maintenance, travel, utilities, weeds



Cultural Resources

- Prehistoric Buffalo Jump
- Battle of the Rosebud, 1876
- Native American
- U. S. Military
- Homestead Era
- Slim Kobold
- Local Ranchers

Bison Jump



Petroglyphs





Kollmar Creek Drainage



Packer's Rocks



Limpy's Rescue



Van Vliet's Ridge





Activities In & Around the Park

- Diversity of use
 - Current: Hiking, hunting, site visits, historical research, military training, commercial
 - Requested: camping, fires, special events
- Energy development
- Commemorations
- Access
- Agriculture/Ranching



American Battlefield Protection Program

- Montana Preservation Alliance, 2005-06
- Entire battlefield, not just park
- Combine past research
- Ethnographic research: neighbors, ranchers, Northern Cheyenne
- Recommendations for cultural resource preservation

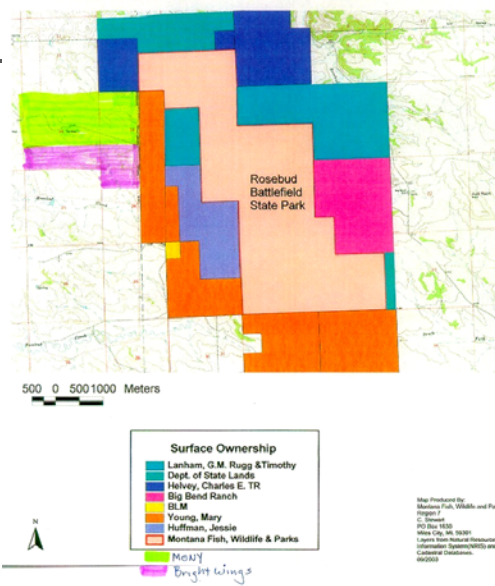


National Historic Landmark

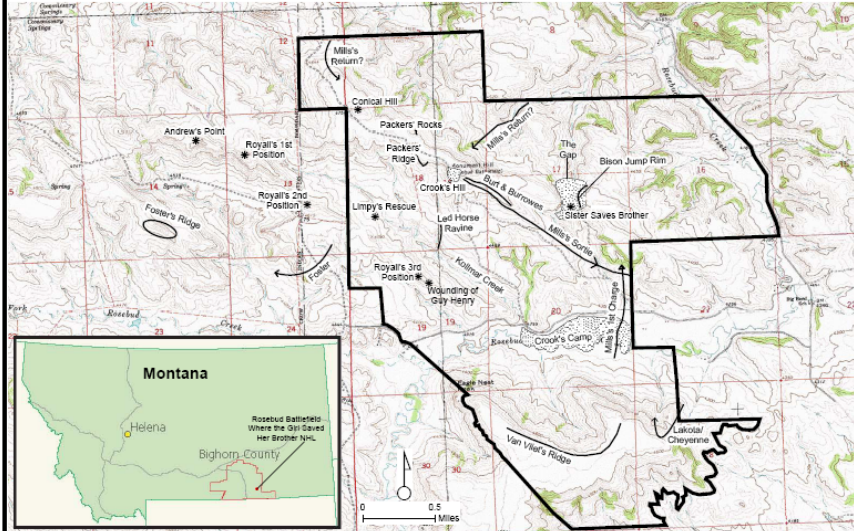
- Recommended to NHL Advisory Committee
- Requested additional public input
- Planning process will provide that input
- NPS will submit input
- NPS Advisory Board review
- Final step - recommend to Secretary of Interior



Surface Ownership Directly Surrounding Rosebud Battlefield State Park



National Historic Landmark Boundary & Battlefield Features

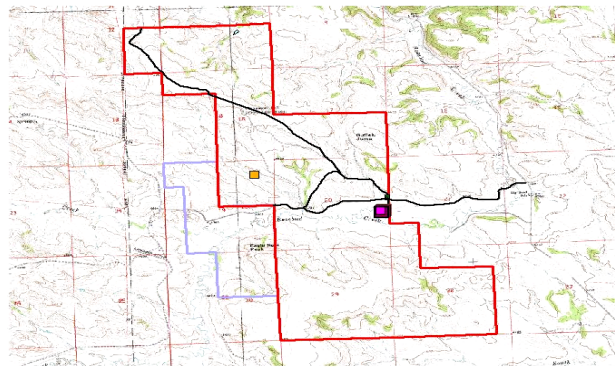


Produced by Intermountain Region Geographic Resource Information Management Team

April 2005

FILE: \mapserver\10451\10451_00000\mapserver\rosebudmap_00000_01.mxd

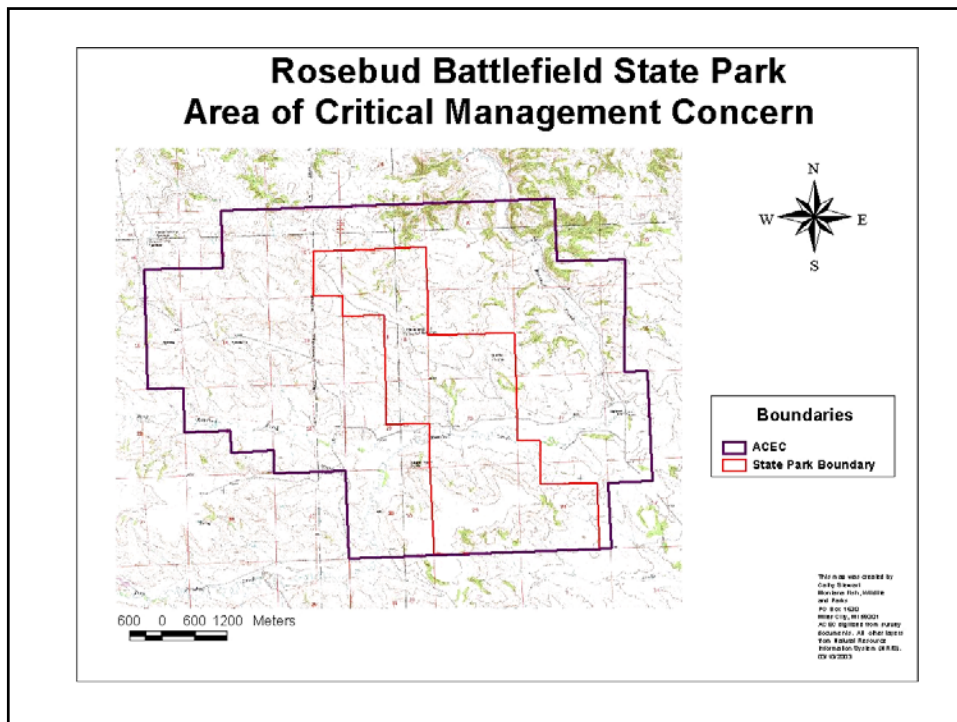
Non-Contributing Factors




300 0 300 600 Meters

- Reservoir
- Interpretive Area
- Kollmar Homestead
- Bunkhouse
- Chicken Coop
- Kobold Ranch House
- Kobold Garage
- Latrine
- Road
- Fence Lines
- State Park Boundary
- Huffman, Jessie


Map Produced By:
Montana Park, Wildlife and Parks
Adrian C. Stevens
Montana Park - Intern
P. 0.000000
Map Date: 01/19/2005
Location: Rosebud Battlefield
This map is for informational use only.
It is not intended to be used for any
purpose other than the original
purpose for which it was created.
Data Source: National Geographic
Data Source: National Geographic





FWP = Steward

- Protect the resources: prehistoric, historic, natural
 - Mitigate mineral development impacts
- Provide a place to serve visitors and staff to operate
- Provide ways to educate & interpret
 - Significance of the site
 - Stories from many cultures
- Ensure public access



MONTANA
State Parks

Purpose of Management Plan

- Consider all the options
 - Public insight & opinion
 - Data
 - Evaluate research
- Provide recommendations to manage the park
 - Goals
 - Objectives
 - Actions



Planning Process

- Open and inclusive
- Public input in many ways - many sources
 - Town Hall Meetings
 - Surveys
 - Written comments
 - Web page input
 - E-mails
 - Comments to draft documents
 - Perhaps working groups or focus groups will be needed





Process & Timeline

- External facilitator – Peaks to Plains Design
- 3 Town Hall Meetings, 6-8 VAC meetings
- Public meetings, posting of meeting minutes
- Public review of draft recommendations
- VAC adjusts recommendations based on public comments
- FWP may make final adjustments
- Director approves and signs plan
- Completed by December 2007



Volunteer Advisory Committee

- Represents spokes of a communication wheel
 - Public contact VAC
 - VAC contact public
 - Convey input to other committee members
- Considers public input from many sources
- Discusses options & alternatives
- Forms best recommendations for the park





Voluntary Advisory Committee

- Willing to listen & discuss
- Willing to commit time to process
- Willing to consider a comprehensive approach (not a single issue)
- Willing to work toward consensus
- Small group – 14 members
- Represents variety of perspectives through diverse backgrounds, interest, expertise



Variety of Perspectives

- | | |
|------------------------------|--------------------------|
| ■ Commercial use | ■ Natural resources |
| ■ County | ■ Neighboring landowners |
| ■ Crow | ■ Northern Cheyenne |
| ■ Eastern Shoshone | ■ Ranching |
| ■ Education & interpretation | ■ Recreation |
| ■ Energy industry | ■ Sioux |
| ■ Historian | ■ Tourism |



VAC Charter

- Mission of the Volunteer Advisory Committee
 - Identify park issues and trends
 - Formulate management recommendations for addressing them
 - Base recommendations on a balanced perspective, considering funding, staffing, resource needs, and community desires



VAC Charter

- The recommendations help form management plan and will guide future projects and activities at Rosebud Battlefield State Park.
- Recommendations will be crucial in helping FWP meet the needs and desires of Rosebud Battlefield's constituencies.
- Recommendations will be advisory in nature - FWP is ultimately responsible for the management of Rosebud Battlefield State Park.
- Regional Supervisor, Parks Administrator & Director all must approve the management plan.



VAC Charter

- Committee members are asked to commit to eight meetings in one year beginning January 2007.
- Members are requested to attend one public meeting.



VAC Logistics

- Meetings are scheduled to allow for travel before & after for most members.
- FWP can help with mileage if needed.
- FWP can help with lodging if members live farther than 140 miles (~2 hours travel time) from meeting location.
- FWP will provide a meal as appropriate during long meetings.
- We will work to keep costs down for all – car pool, meeting times & length, etc.

It's a Complex Park!

- MANY issues
- MANY perspectives to each issue
- All feel ownership
- All want to protect the resources
- We will work together in the best interest of the park.



Rosebud's River of Time

- Area started with geological formations
- There are remnants of ancient cultures – coal & gas are in evidence
- Early people used buffalo & topography to survive
- People have fought for the land
- People have lived on the land
- Now we are stewards of the land
- Let's make wise decisions for the future...



SMALL GROUP ROLES



- *Facilitator*: make sure everyone in the group has a chance to participate; watch the time.
- *Recorder*: write down the group's responses on the flipchart; write large and don't worry about spelling.
- *Spokesperson*: report out the group's responses as written on the flipchart.



APPRECIATIVE STORIES

- *In small groups, discuss the following questions and record responses on flipcharts:*
 1. Think back over stories you've heard about or experiences you've personally had related to Rosebud Battlefield that were very meaningful or inspiring to you. Select one to share with the others in your group.
 2. What similarities or common threads are there across the stories? What differences?



GROUP REPORT OUTS

- Share similarities or common threads and differences
- What gives life to this park?
- What is at its core that if it were lost it would never be the same?
- What should be our guiding principles or values?
- Circle metaphor – core vision

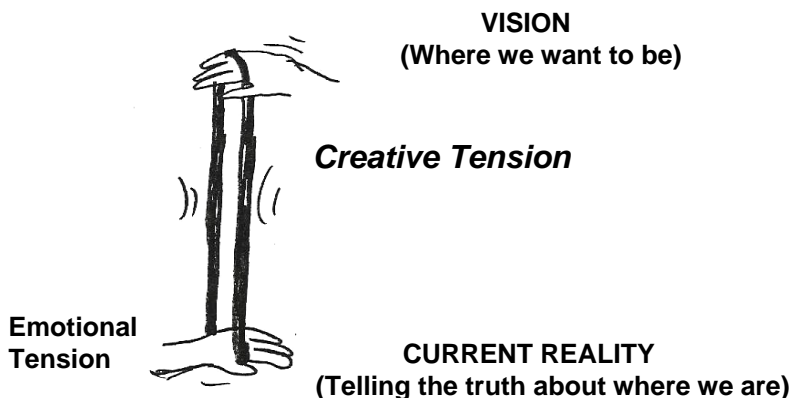


EXPECTATIONS, ROLES & RESPONSIBILITIES

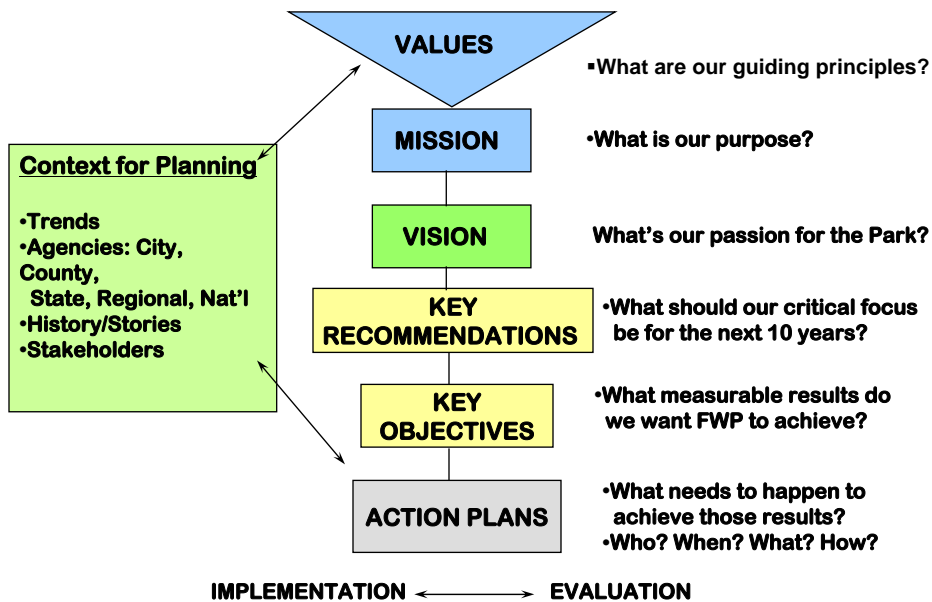
- Visioning Model
- Strategic Planning Model
- Consensus Model
- Material Sharing
- Structure & Membership Guidelines
 - Expectations
 - Roles & Responsibilities



POWER OF VISION



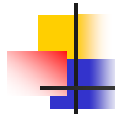
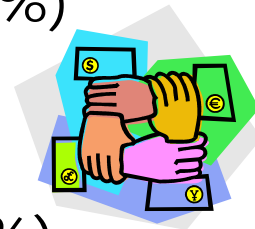
MANAGEMENT PLANNING MODEL





CONSENSUS MODEL

- 80 % Agreement
(I can agree 70-80%)
- 100% Commitment
(I will commit 100%)



STRUCTURE & MEMBERSHIP GUIDELINES

- Membership
- Constituency categories
- Tenure & member replacement
- Compensation
- Leadership
- Meeting format
- Confidentiality



MOVING FORWARD

- Who else should be at the table?
- Proposed timeline, travel logistics
- How to generate effective and successful ways to get input from interested groups and the general public



Results of Town Hall Mtg. I

- Key Themes: Vision, Take into Future
 - Keep natural
 - Preserve history
 - Protect resources
 - Involve Native Americans
 - Be user friendly in management & interpretation/education



Results of Town Hall Mtg. I

- Key Themes: Concerns/Suggestions
 - Energy development
 - Overuse/use without a plan
 - Resource protection—weeds, fire, water, grazing
 - Decisions made outside local community
 - Need open public process/include all
 - Need more efficient meeting notices
 - Traffic control on site



DRAFT SURVEY QUESTIONS

- Provide feedback on questions
- Provide input on who should complete survey and by what means



NEXT STEPS



- Reading assignments
- Next VAC meeting agenda:
 - Results of survey
- Written feedback: comment cards, website
- Evaluation
- Public comment period



CONTACTS

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jolene@peakstoplains.com
- Website: www.fwp.mt.gov/parks